Tokyo Green Bonds Framework

March 2021 Tokyo Metropolitan Government

#### Tokyo Green Bonds Framework

#### 1. The Issuance of Tokyo Green Bonds

Economic development since the industrial revolution has enriched people's standard of living in many ways. Meanwhile, environmental and other issues threaten people's livelihoods globally and the world currently faces significant economic, social, and environmental risks.

To address these issues and work towards a world as it should be, the Sustainable Development Goals (SDGs), which clearly outline global priority issues to be addressed by 2030 including economic, social and environmental issues such as the need to eradicate poverty, were adopted at the United Nations Sustainable Development Summit in 2015. The SDGs were developed from the previously established Millennium Development Goals (MDGs).

The Paris Agreement was adopted at COP 21 in France in December 2015. The Paris Agreement went into force in November 2016 as a new framework for climate change measures after 2020 with all nations agreeing to participate out of a shared understanding of the impending climate crisis.

Against this background, the Tokyo Metropolitan Government (TMG) issued Tokyo Green Bonds for the first time as a local government in Japan in October 2017. The TMG issues green bonds as a part of its Action Plan for 2020 which lays out specific policies for the creation of a new Tokyo. In March 2021, the TMG established a strategy for Tokyo's future that clarifies its vision for Tokyo's bright future and the strategies for realizing this vision. In this strategy, the issuance of green bonds is positioned as one initiative for achieving a Zero Emission Tokyo contributing to the world's achievement of net-zero carbon emissions by 2050.

As the importance of environmental consideration has grown, there has been a global increase in the issuance of green bonds for the procurement of funding for environmental projects undertaken by companies and local governments, etc. Particularly in Europe, a trend toward a "green recovery" from the COVID-19 pandemic that addresses climate change has been emerging and interest in ESG investing, including investments in green bonds, is increasing.

The TMG actively works to resolve environmental issues, a matter of concern shared by the international community and promote a "sustainable recovery" that would enable people to live sustainable lives. The TMG's issuance of Tokyo Green Bonds and its support of the domestic green bonds market are a part of its efforts to achieve the SDGs through the financial sector.

Tokyo Green Bonds are compliant with the International Capital Market Association (ICMA)'s Green Bond Principles (GBP).

The goals of Tokyo Green Bonds are as follows.

- 1. Assertively promote new environmental measures in addition to the environmental measures currently being implemented by the TMG for the realization of a smart city, through the additional support derived from Tokyo residents and enterprises' investment in Tokyo Green Bonds.
- 2. By issuing Tokyo Green Bonds, create a flow that utilizes valuable domestic funds to address domestic environmental issues, invigorates the green bond market and encourages the participation of other issuing bodies.
- 3. Awaken Tokyo residents' sense of ownership through an understanding of the TMG's environmental projects by offering private investors investment opportunities to become proactively involved in these projects.
- 4. Contribute to the cultivation of corporate environmental consideration and awareness and promote the development of an environment of social appraisal, by providing investment opportunities to institutional investors that enable them to fulfil their social responsibilities.
- 5. Diversify the investor base by issuing TMG bonds as Tokyo Green Bonds which enable the TMG to access new investors.

#### 2. About the Tokyo Green Bonds Framework

The TMG states that its Tokyo Green Bonds Framework for issuing Tokyo Green Bonds compiles with the ICMA's GBP as detailed in the four sections below: (1) Use of Proceeds, (2) Process for Project Evaluation and Selection, (3) Management of Proceeds and (4) Reporting.

#### (1) Use of Proceeds

Below are examples of the projects under the TMG's environmental categories based on the Tokyo Environmental Master Plan that are funded by Tokyo Green Bonds.

 ${\bf Table: Example\ projects\ and\ expected\ environmental\ impact\ of\ Tokyo\ Green\ Bonds}$ 

No.	Environmental		Example projects	E	Expected Environmental
	Category				Impact
1	Smart Energy	•	Reduce greenhouse gases emitted by	•	Reduce CO <sub>2</sub> emissions
	& Urban		office buildings		Reduce energy
	Development		Promote the conservation of energy and		consumption
			energy management		Increase renewable
			Promote advanced transportation		energy use
			technology and the use of bicycles		
			Increase the utilization of renewable		
			energy, i.e., solar, geothermal,		
			hydrogen, sewerage heat.		
2	Sustainable		Reduce resource loss and increase the		Reduce CO <sub>2</sub> emissions
	Resource &		use of environmentally friendly		Reduce the amount of
	Waste		materials		waste
	Management		The 3 Rs (reduce, reuse and recycle),		Increase the amount of
			Promote the recycling of waste		recyclable waste
			Increase the utilization of materials		
			reducing environmental burdens		
			Promote the treatment of harmful		
			waste		
3	Natural		Grow and conserve plants through the		Expand green areas
	Environment		development of parks, greening in		Expand developed areas
	Conservation		urban areas, the development of forests,		
			etc.		
			Conserve biological diversity (Develop		
			tidelands in marine parks, etc.)		
4	Improvement		Improve water quality and groundwater		Improve air/water/soil
	of Living		conservation		quality
	Environment		Improve air quality	-	Improve heat insulation
		•	Promote measures to prevent/remediate		and water absorption
			soil contamination		
			Road improvement (heat insulation and		
			water absorption)		

No.	Environmental	Example projects	Expected Environmental
	Category		Impact
5	Adaptation for	■ Measures addressing rising	■ Improve ability to adapt
	Climate	temperatures in urban areas	to increasing
	Change	■ Measures to prevent flooding and	temperatures
		prepare for other natural disasters	■ Improve preparedness
			for natural disasters, i.e.,
			floods and tsunamis.

#### (2) Process for Project Evaluation and Selection

The projects that are eligible for Tokyo Green Bond funding in a fiscal year will be selected based on an evaluation using the Environmental, Social and Governance eligibility criteria in the table below. Tokyo Green Bond funds will be allocated to selected projects. Among the criteria below, the environmental aspects in section E-1 of the chart below should be given priority. Example evaluations method are described in the attachment, "Example of the method for evaluating the environmental impact of Tokyo Green Bond projects (by environmental category)."

Table: Criteria for the Evaluation & Selection of Eligible Projects

No.	Evaluation	Evaluation	Perspective
	Aspects	Items	
E-1	Eligibility of	Clarity of	Environmental effects of projects can be
	Environmental	positive impact	measured quantitatively, or projects have
	Aspects		clear positive impact from an
			environmental perspective.
E-2	Eligibility of	Reduction of	Efforts to reduce negative environmental
	Environmental	negative	impacts are planned or underway.
	Aspects	impact	
S-1	Eligibility of	Clarity of	Social effects of projects can be clarified.
	Social	positive impact	
	Aspects		
S-2	Eligibility of	Reduction of	Efforts to reduce negative impacts are
	Social	negative	planned or underway.
	Aspects	impact	

G-1	Eligibility of	Policy &	Project plans comply with a strategy for
	Governance	regulatory	Tokyo's future, the Japanese Local
		compliance	Government Finance Act, etc.
G-2	Eligibility of	Feasibility	Special consideration regarding
	Governance	/urgency	significant feasibility or urgency of
			projects
G-3	Eligibility of	Effect	Effects generated by environmental &
	Governance	sustainability	social aspects of projects will be
			sustainable.

#### (3) Management of Proceeds

Local governments must be able to correlate expenditures in each fiscal year to their annual revenue.<sup>1</sup> Therefore, in principle, Tokyo Green Bonds funds are appropriated for target projects within the fiscal year. The Bureau of Finance manages the execution of target projects to follow up on the allotment of Tokyo Green Bonds funds as necessary and discloses the allotment status based on the methods for disclosing information in (4) Reporting.

After Tokyo Green Bonds are issued, the appropriation of Tokyo Green Bonds funds will be clarified by classifying the funds into accounting categories based on the TMG's budget rules.

At the end of each fiscal year, for all revenue and expenditures related to projects funded by Tokyo Green Bonds, the results of execution and settlement-related documents will be created and submitted to the Tokyo Metropolitan Audit and Inspection Commissioners for inspection. The documents will be submitted together with the comments of the commissioners to the Tokyo Metropolitan Assembly for certification.

#### (4) Reporting

In principle, the information about Tokyo Green Bonds below is disclosed on the TMG website.

<sup>&</sup>lt;sup>1</sup> The principle of a one-year budget, Article 208, Local Government Autonomy Act

No.	Content	Timing
1	Tokyo Green Bonds Framework At all times	
2	Decision on target projects (Appendix: Form 1)	Before issuance
	- Project name	
	- Tokyo Green Bond environmental category	
	- Amount appropriated (millions of yen)	
	- Expected environmental impact	
3	Results of the appropriation (Appendix: Form 2)	Fiscal year following
	- Project name	issuance
	- Tokyo Green Bond environmental category	
	- Results of appropriation (millions of yen)	
	- Expected environmental impact	
4	Change of target projects, etc. If necessary	

#### (5) Issuance procedure (from pre-issuance to issuance)

In principle, Tokyo Green Bonds are to be issued following the process in the chart below. (The similar procedures for regular TMG bonds are not included.) Details of each procedure are described below.

Chart: Green Bond Issuance Procedure



- (a) Decision to issue bonds (timing, amount, etc.)
  - ① The TMG decides to issue Tokyo Green Bonds, and on the timing, amount, etc. in the TMG bond issuance plan for the next fiscal year.
- (b) Evaluation & selection of target projects

Budget compilation phase

- ① The Bureau of Finance requests that bureaus involved identify any projects eligible for Tokyo Green Bonds funds.
- ② The bureaus list the projects that are potentially eligible for Tokyo Green Bonds funds and then submit information about the projects that may be

- eligible to the Bureau of Finance.
- 3 The Bureau of Finance examines the content of the projects and selects eligible projects.

### After the start of the fiscal year

- ① The Bureau of Finance evaluates the eligible projects. In the evaluation, it is confirmed that each project is within the scope of the TMG environmental project categories and the projects are evaluated using the ESG eligibility criteria, etc., based on the information submitted by the involved bureaus.
- ② The Bureau of Finance selects candidate target projects.
- ③ The Bureau of Environment examines the candidate target projects from an environmental perspective
- ④ The Bureau of Finance selects target projects. (Notifies the bureaus of their decision)

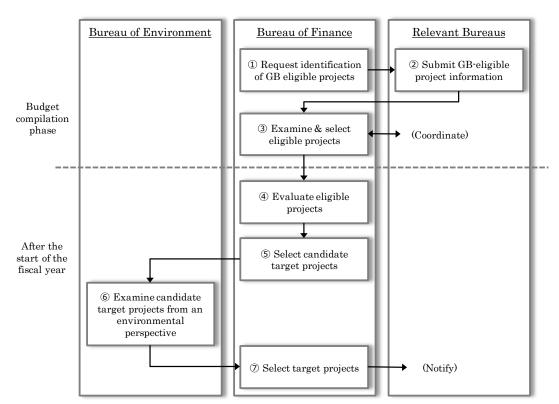


Chart: Target Project Evaluation & Selection Procedure

#### (c) External Review

- ① Consider the necessity of an external review<sup>2</sup> before issuing Tokyo Green Bonds.
- (When an external review will be conducted) Select research institutes to conduct the review.
- ③ Before issuing Tokyo Green Bonds, conduct an external review and examine the information provided by the research institutes selected in step ②.

#### (d) Explanation to investors, etc.

- ① Create documents to present Tokyo Green Bonds information to investors. (Documents should include content related to the TMG environmental policy, target projects, outlines of external review results, etc.)
- ② Disclose information about the target projects, the costs, expected impact, etc. based on Appendix Form 1 on the TMG website.
- 3 Also disclose the results of any external reviews.
- 4 Hold investor briefings or workshops, etc. to explain the documents.

#### (e) Decision on conditions and issuance

① Set interest rate and maturity date conditions with a financial institution. (Details of procedure are omitted as it is the same procedure as regular TMG bonds.)

#### (6) Issuance procedure (from issuance to about 1 year after issuance)

The final appropriation of the funds raised through Tokyo Green Bonds to each project is disclosed 1 year after the Tokyo Green Bonds are issued (or at the first fiscal-year-end following the fiscal year the Tokyo Green Bonds were issued). The procedure below will be used to compile information from the bureaus and it will be disclosed on the TMG website.

- (a) The Bureau of Finance confirms target project expenditures status with the bureaus.
- (b) The Bureau of Finance determines the breakdown of the appropriated Tokyo Green Bond funds.

<sup>&</sup>lt;sup>2</sup> The GBP recommend that issuers use external review(s) which are categorized as second party opinions, verifications, certifications, and ratings.

- (c) The results of the appropriation are compiled into Appendix Form 2 and then disclosed on the TMG website.
- (d) If Tokyo Green Bond funds are to be appropriated to a single project over multiple years, it must be stated.

Example of the method for evaluating the environmental impact of Tokyo Green Bond projects (by environmental category)

## 1. Smart Energy & Urban Development

(1) Reduce greenhouse gas emissions emitted by office buildings

Expected			
environmental	Example evaluation method		
impact			
Reduce CO <sub>2</sub>	■ Installation of energy efficient equipment		
emissions	· Calculate CO <sub>2</sub> reduction by comparing the energy		
	consumption of conventional equipment and the newly		
	installed energy efficient equipment		

(2) Promote the conservation of energy and energy management

(2) From the conservation of energy and energy management			
Expected			
environmental	Example evaluation method		
impact			
Reduce energy	■ Installation of LEDs		
consumption	· Calculate by comparing energy consumption of		
	conventional lights and LEDs		
	Calculation: Number of LED lights × reduction of energy		
	consumption per a LED light(kW) × hours used in one year		
	■ Achievement of ZEB (Zero emission building)		
	· Calculate reduction of energy consumption and, in some		
	cases, energy creation		

(3) Increase the utilization renewable energy sources, i.e., solar, geothermal, hydrogen, sewage heat

Expected			
environmental	Example evaluation method		
impact			
Increase use of	■ Installation of solar power system		
renewable energy	· Calculate power generated by new renewable energy		
	facilities from the average annual solar radiation, loss		

factor, system capacity and number of annual generation
factor, system capacity and number of annual generation
days
Calculation: Average annual solar radiation per day of the
installed surface location $\times$ loss factor $\times$ system capacity $\times$
number of annual generation days
■ Installation of hydroelectric power system
· Calculate power generated by new renewable energy
facilities from the installed capacity, utilization factor and
annual generation hours
Calculation: Installed capacity (kW) $\times$ utilization factor (%) $\times$
annual generation hours

# (4) Promote advanced transportation technology and the use of bicycles

Expected			
environmental	Example evaluation method		
impact			
Reduce energy	■ Adoption of energy efficient subway cars		
consumption	· Calculate energy reduction by comparing the fuel		
	consumption of conventional vehicles and new vehicles		
	Calculation: Annual electricity consumption of current vehicles		
	(Number of trains × number of cars per train × total operating		
	distance × energy consumption per km) - Amount of annual		
	electricity consumption of new vehicles		

# 2. Sustainable Resource & Waste Management

# (1) Reduce resource loss and increase the use of environmentally friendly materials

Expected environmental impact	Example evaluation method
Reduce CO <sub>2</sub>	■ Utilization of sustainable materials when building walls
emissions	to reduce resource loss
Increase amount of	· Areas for using environmentally friendly materials being
recyclable waste	planned

## (2) The 3 Rs (reduce, reuse and recycle), promote the circular use of waste

Expected		
environmental	Example evaluation method	
impact		
$ m Reduce~CO_2$	■ The 3 Rs (reduce, reuse and recycle), circular use of waste	
emissions	· Amount of recycled waste being planned	
Increase amount of		
recyclable waste		

## (3) Increase the utilization of materials that reduce environmental burdens

Expected	
environmental	Example evaluation method
impact	
Reduce CO <sub>2</sub>	■ Utilization of materials that reduce environmental
emissions	burdens
Reduce amount of	· Amount of environmental resources used being planned
waste disposed	

### (4) Promote the treatment of hazardous waste

Expected	
environmental	Example evaluation method
impact	
$ m Reduce~CO_2$	■ Treat hazardous waste
emissions	· Amount of hazardous waste to be treated being planned
Increase amount of	
recyclable waste	

### 3. Natural Environment Conservation

(1) Grow and conserve plants through the development of parks, greening in urban areas, development of forests, etc.

Expected	
environmental	Example evaluation method
impact	
Expand green areas	Greening of surface locations, parks, etc.
Expand developed	Green areas being planned
areas	Developed areas being planned

	Street tree planting
•	Developed areas being planned
•	Developed and extended length being planned

# (2) Conserve biological diversity (Develop tidelands in marine parks, etc.)

Expected environmental impact	Example evaluation method	
Expand developed	■ Development of tidelands in marine park	
area	· Developed areas being planned	

## 4. Improvement of Living Environment

## (1) Improve water quality and groundwater conservation

Expected	
environmental	Example evaluation method
impact	
Improve water	■ Installation of rainwater storage facilities
quality	· Storage after improvement under planning
	■ Installation of advanced sewage treatment facilities
	· Capacity of facilities under planning

# (2) Improve air quality

	•
Expected	
environmental	Example evaluation method
impact	
Improve air quality	■ Purchases of low pollution non-step buses reducing air
	pollutants such as $NO_x$ and $CO$
	· Calculate by comparing the emission control regulatory
	caps of the previous vehicle (long-term) and the new
	vehicle

### (3) Promote measures to prevent/remediate soil contamination

Expected	
environmental	Example evaluation method
impact	
Improve soil quality	■ Measures to prevent/remediate soil contamination

· Developed areas being planned
---------------------------------

# (4) Road improvement (heat insulation and water absorption)

Expected	
environmental	Example evaluation method
impact	
Improve heat	· Pavement that is heat insulated and water absorbing
insulation and	Developed areas being planned
water absorption	· Developed and extended length being planned

# 5. Adaptation for Climate Change

## (1) Measures addressing rising temperatures in urban areas

Expected	
environmental	Example evaluation method
impact	
Improve	■ Installation of cooling mists and sunshades along streets
adaptability to	· Developed areas being planned
rising temperatures	

# (2) Measures to prevent flooding and prepare for other natural disasters

Expected	
environmental	Example evaluation method
impact	
Improve	■ Development of facilities for storms, tsunamis and
adaptability for	earthquakes
natural disasters	· Developed areas being planned
such as floods,	· Length of developed areas being planned
tsunamis, etc.	· Completion percentage of developed areas being planned
	· Storage after improvement being planned

### (Remarks)

- The above examples and evaluation methods are described in the Japanese Ministry of Environment's 2020 Green Bond Guidelines
- · When using calculation methods, use information provided by external organizations as needed (e.g., information provided by equipment manufacturers).

Appendix: Form 1

Date: mmm dd, yyyy

Bureau of Finance

## Decisions Regarding FYxxxx Tokyo Green Bonds Target Projects

Below are the target projects that will receive funds from the total xx billion yen raised through the Tokyo Green Bonds issued on mmm dd, yyyy.

No.	Project Name	Tokyo Green Bond Environmental Category (See attachment)	Amount to be appropriated (millions of yen)	Expected environmental impact
1		1. Smart Energy & Urban Development	X,000	■ Reduce CO <sub>2</sub> emissions by XX ■ Reduce energy consumption by XX ■ Increase renewable energy use by XX
3		4. Improvement of Living Environment	X,000	■ Improve heat insulation and water absorption by XX
		Total	XX,000	

Attachment: Tokyo Green Bond Environmental Categories

Appendix: Form 2
Date: mmm dd, yyyy
Bureau of Finance

## FYxxxx Tokyo Green Bonds Appropriations

Below are the amounts appropriated to target projects from the total of xx billion yen raised through the Tokyo Green Bonds issued on mmm dd, yyyy.

No.	Project Name	Tokyo Green Bond Environmental Category (See attachment)	Amount appropriated (millions of yen)	Expected environmental impact
1	•••	1. Smart Energy &	X,000	■ Reduce CO <sub>2</sub>
		Urban Development		emissions by XX
				■ Reduce energy
				consumption by
				XX
				■ Increase
				renewable energy
				use by XX
2	•••	4. Improvement of	X,000	■ Improve heat
		Living Environment		insulation and
				water absorption
				by XX
3				
4				
	•	Total	XX,000	

Attachment: Tokyo Green Bond Environmental Categories

## Tokyo Green Bond Environmental Categories

Below are the environmental categories from the Tokyo Environmental Master Plan, example Tokyo Green Bond target projects, and expected environmental impacts.

No.	Environmental Category	Project examples	Expected Environmental Impact
1	Smart Energy & Urban Development	<ul> <li>Reduce the greenhouse gas emissions of office buildings</li> <li>Promote energy conservation and management</li> <li>Promote advanced transportation technology and the use of bicycles</li> <li>Increase the utilization of renewable energy sources such as solar, geothermal, hydrogen, sewerage heat, etc.</li> </ul>	■ Reduce CO <sub>2</sub> emissions ■ Reduce energy consumption ■ Increase renewable energy use
2	Sustainable Resource & Waste Management	<ul> <li>Reduce resource loss and increase the use of environmentally friendly materials</li> <li>The 3 Rs (reduce, reuse and recycle), Promote the recyclable use of waste</li> <li>Increase the utilization of materials that reduce environmental burdens</li> <li>Promote the treatment of hazardous waste</li> </ul>	■ Reduce CO <sub>2</sub> emissions ■ Reduce amount of waste ■ Increase amount of recyclable waste
3	Conservation of the Natural Environment	<ul> <li>Plant and protect plants through the development of parks, street trees, forests, etc.</li> <li>Conserve biological diversity (Develop tidelands in marine parks, etc.)</li> </ul>	<ul> <li>Expand green areas</li> <li>Expand developed areas</li> </ul>
4	Improvement of Living Environment	<ul><li>Improve water quality and conserve groundwater</li><li>Improve air quality</li></ul>	■ Improve air/water/soil quality

No.	Environmental Category	Project examples	Expected Environmental Impact
		<ul> <li>Promote measures to prevent/remediate soil contamination</li> <li>Road improvement (heat insulation and water absorption)</li> </ul>	■ Improve heat insulation and water absorption
5	Adaptation for Climate Change	<ul> <li>Measures to counteract rising temperatures in urban areas</li> <li>Measures addressing floods and natural disasters</li> </ul>	■ Improve adaptability to rising temperatures ■ Improve adaptability to natural disasters such as floods, tsunamis, etc.